

# Town of North Yarmouth, Maine Annual Town Meeting Warrant

Fiscal Year July 1, 2019 - June 30, 2020

To: Clark M. Baston, a resident in the Town of North Yarmouth, County of Cumberland, and the State of Maine.

GREETINGS: In the name of the State of Maine, you are hereby required to notify and warn the inhabitants of the Town of North Yarmouth, Maine qualified by law to vote in town affairs, to meet at the Greely Arts Center located in Cumberland, Maine on Saturday the 6th day of April A.D. 2019, at nine (9) o'clock in the forenoon, then and there to act upon Articles 1 through 24 as set out below, to wit:

The Registrar of Voters gives notice that citizens will be able to register to vote April 6, 2019, from 8:30 AM to close of the meeting.

**ARTICLE 1:** To elect a Moderator by written ballot to preside over said meeting.

ARTICLE 2: To see if the Town will vote to adopt the <u>Maine Moderator's Manual</u> as prepared by the Maine Municipal Association as the parliamentary procedure at Town Meeting for the ensuing year, or see what action the Town will take.

Note: The Maine Moderator's Manual is the current guideline used by the Moderator presiding at North Yarmouth's Annual Town Meetings. Article 2 is a housekeeping matter to ensure procedural process.

**ARTICLE 3:** Shall the Town vote to authorize the municipal officers to accept a gift of 5.91 acres a specific section of property tax Map 7, Lot 34 and to execute any documents related to the acceptance of said gift, and authorize the expenditure of all closing costs (giver and receiver) relating to the transfer of ownership of the property.

Explanation: The property is owned and being gifted by the Norm Smith family. The 5.91 acres abuts Map 7 Lot 52 that the Town already owns and has some rights of access to the Town property. The property also abuts land owned by the Royal River Conservation Trust. If accepted by the Townspeople the Smith family requests that acknowledgment of the gift be provided through an announcement, a sign on the lot, and labeling on maps of the land around Knight's Pond Preserve.

## Select Board recommends approval.

**ARTICLE 4:** Shall the Town vote to authorize the municipal officers to lease the town-owned property known as the Village Green, located at 475 Walnut Hill Road, Map 7, Lot 65 to North Yarmouth Historical Society for the relocation of the Old Town House, for the sum of one dollar (\$1.00) in exchange for the transfer of ownership of the .25 acre property at 470 Memorial Highway, identified as Map 9. Lot 46, and to execute any necessary documents relating to the matter.

Explanation: Relocating the historic Old Town House would enhance the village center and be an aesthetic and economic asset. The restored Old Town House would provide versatile space for meetings, programs, education, and social events. It will be in character with the Village Green, band stand, and Memorial Garden. The lease is given for a term of ninety-nine (99) years or more, with the provision it is for the NYHS or a successor organization with the same purpose. If that entity ceases to exist, the property and buildings revert to the Town of North Yarmouth. It is further understood that the provisions of the 1997 agreement with the Wescustogo Grange, notably the sixty-five percent (65%) required green space, will not change as a result of this lease.

Select Board recommends approval.

ARTICLE 5: Shall the town adopt to be effective July 1, 2019, an act to require local write-in candidates to declare their candidacy by filing with the Town Clerk at least forty-five (45) days before the election, as now required for state write-in candidates MRSA 21-A § 722-A?

## Select Board recommends approval.

<u>ARTICLE 6:</u> Shall the following vote be adopted: Shall the voters of the Town of North Yarmouth, Maine designate a municipal development and tax increment financing district known as the "Village Omnibus Municipal Development and Tax Increment Financing District" and adopt a Development Program for the District such approvals to be pursuant to the following findings, terms and provisions?

WHEREAS, the Town of North Yarmouth (the "Town") is authorized pursuant to Chapter 206 of Title 30-A of the Maine Revised Statutes, as amended, to designate tax increment financing districts and adopt development programs for such districts; and

WHEREAS, designating the Village Omnibus Municipal Development and Tax Increment Financing District (the "District") and adopting the District's development program (the "Development Program") will help to provide new employment opportunities within the Town, provide opportunities for economic development in the Town and the surrounding region, improve and broaden the tax base in the Town and improve the economy of the Town and the State of Maine; and

WHEREAS, the Town has held a public hearing on the question of designating the District and adopting the Development Program in accordance with the requirements of 30-A M.R.S.A. Section 5226, upon at least ten (10) days prior notice published in a newspaper of general circulation within the Town; and

WHEREAS, the Town shall vote whether to designate the District and adopt the Development Program; and WHEREAS, it is expected that approval will be sought and obtained from the State of Maine Department of Economic and Community Development, approving the amendments to the District and Development Program.

#### NOW, THEREFORE BE IT HEREBY RESOLVED BY THE TOWN:

**Section 1.** The Town hereby approves the Village Omnibus Municipal Development and Tax Increment Financing District and the Development Program therefor; such approval to be pursuant to the following findings, terms, and provisions:

**Section 2.** The Town hereby finds and determines the following, demonstrating the District's compliance with State statute: North Yarmouth Village Omnibus Municipal Development and Tax Increment Financing District Development Program.

- a. At least twenty-five percent (25%), by area, of the real property within the District, as hereinafter designated, is suitable for commercial uses; and
- b. The total area of the District does not exceed two percent (2%) of the total acreage of the Town, and the total area of all existing and proposed development districts within the Town (including this District) does not exceed five percent (5%) of the total acreage of the Town; and
- c. The original assessed value of all existing and proposed tax increment financing districts (including this District) does not exceed five percent (5%) of the total value of equalized taxable property within the Town as of April 1, 2018; and
- d. The designation of the District and pursuit of the Development Program will generate substantial economic benefits for the Town and its residents, including employment opportunities, broadened and improved tax base and economic stimulus, and therefore constitutes a good and valid public purpose.



The Town has considered all evidence, if any, presented to it at the required public hearing with regard to any adverse economic effect on or detriment to any existing business and has found and determined that such adverse economic effect on or detriment to any existing business, if any, is outweighed by the contribution expected to be made through the District and the Development Program.

**Section 3.** Pursuant to Chapter 206 of Title 30-A of the Maine Revised Statutes, as amended, the Town hereby adopts the Development Program presented to Town Meeting in the form attached hereto, and such Development Program is hereby incorporated by reference into this vote as the Development Program for the District.

**Section 4.** Pursuant to the provisions of 30-A M.R.S.A. Section 5227, the percentage of captured assessed value to be retained in accordance with the Development Program is to be established as set forth in the Development Program.

**Section 5.** The Town Manager or his or her duly-appointed representative, be and hereby is authorized, empowered and directed to submit the proposed designation of the District and the proposed Development Program for the District to the State of Maine Department of Economic and Community Development for review and approval pursuant to the requirements of 30-A M.R.S.A. Section 5226.

**Section 6.** The Town Manager or his or her duly-appointed representative, be and hereby is authorized and empowered, to make such revisions to the Development Program as he/she, or his/her duly appointed representative, deems reasonably necessary or convenient in order to facilitate the process for review and approval of the District by the State of Maine Department of Economic and Community Development, or for any other reason, so long as such revisions are not inconsistent with this article or the basic structure and intent of the Development Program. North Yarmouth Village Omnibus Municipal Development and Tax Increment Financing District Development Program.

**Section 7.** The foregoing designation of the District and adoption of the Development Program shall automatically become final and shall take full force and effect upon receipt by the Town of approval of the designation of the District and adoption of the Development Program by the State of Maine Department of Economic and Community Development, without requirement of further action by the Town, the Select Board or any other party.

#### Select Board recommends approval.

<u>ARTICLE 7:</u> To see if the Town will vote to raise and appropriate \$541,126.00 for Municipal Administration, or see what action the Town will take.

		Budget	Request		_
Municipal Administration		FY19	FY20	Difference	Percent
Wages/Allowances/Training	\$	249,805.00	\$ 307,462.00	\$ 57,657.00	23.1
Operating Expenses	\$	85,318.00	\$ 84,871.00	\$ (447.00)	(0.5)
Contracted / Professional Services	\$	67,660.00	\$ 78,716.00	\$ 11,056.00	16.3
Buildings & Grounds	\$	63,045.00	\$ 61,577.00	\$ (1,468.00)	(2.3)
Communications Committee	\$	9,950.00	\$ 8,500.00	\$ (1,450.00)	(14.6)
Memorial School Operations	\$_	21,438.00	\$ -	\$ (21,438.00)	(100.0)
TOTAL	\$	497,216.00	\$ 541,126.00	\$ 43,910.00	8.80

#### Select Board and Budget Committee recommend approval.

<u>ARTICLE 8:</u> To see if the Town will vote to raise and appropriate \$192,841.00 for Community Services, or see what action the Town will take.

	Budget	Request		
Community Services	FY19	FÝ20	Difference	Percent
Code Enforcement & Planning	\$ 69,219.00	\$ 103,698.00	\$ 34,479.00	49.8
Planning & Economic Growth	\$ 69,400.00	\$ 58,400.00	\$ (11,000.00)	(15.9)



TOTAL	\$ 169,562.00	\$ 192,841.00	\$ 23.279.00	13.7
Historical Society	\$ 5,000.00	\$ 1,750.00	\$ (3,250.00)	(65.0)
Living Well	\$ 750.00	\$ 750.00	\$ -	0.0
Cemetery Operations	\$ 5,215.00	\$ 5,765.00	\$ 550.00	10.5
Social Service Agencies	\$ 3,440.00	\$ 3,440.00	\$ =	0.0
General Assistance	\$ 7,688.00	\$ 7,688.00	\$ -	0.0
Parks & Recreation	\$ 8,850.00	\$ 11,350.00	\$ 2,500.00	28.2

# Select Board and Budget Committee recommend approval.

<u>ARTICLE 9:</u> To see if the Town will vote to raise and appropriate \$432,210.00 for Public Safety, or see what action the Town will take.

	Budget	Request		
Fire Rescue Department	FY19	FY20	Difference	Percent
Wages/Allowances/Training	\$ 158,491.00	\$ 195,523.00	\$ 37,032.00	23.4
Physicals	\$ 7,000.00	\$ 9,030.00	\$ 2,030.00	29.0
Dues/Membership/Licenses	\$ 2,980.00	\$ 2,720.00	\$ (260.00)	-8.7
Operating Expenses	\$ 56,324.00	\$ 60,503.00	\$ 4,179.00	7.4
Contracted / Professional Services	\$ 19,050.00	\$ 19,050.00	\$ · -	-
Operating Supplies	\$ 37,982.00	\$ 35,482.00	\$ (2,500.00)	-6.6
Fire Rescue Dept. Sub-total	\$ 281,827.00	\$ 322,308.00	\$ 40,481.00	14.4

<b></b>	Budget	Request		
<u> Public Safety - Other</u>	 FY19	 FY20	 Difference	Percent Percent
Dispatch Service	\$ 26,851.00	\$ 26,851.00	\$ _	-
Animal Control Services	\$ 14,516.00	\$ 19,151.00	\$ 4,635.00	31.9
Health Officer	\$ 400.00	\$ 400.00	\$ _	-
Hydrants	\$ 55,500.00	\$ 60,500.00	\$ 5,000.00	9.0
Street Lights	\$ 2,700.00	\$ 3,000.00	\$ 300.00	11.1
Other Sub-Total	\$ 99,967.00	\$ 109,902.00	\$ 9,935.00	9.9
GRAND TOTAL	\$ 381,794.00	\$ 432,210.00	\$ 50,416.00	13.2

# Select Board and Budget Committee recommend approval.

<u>ARTICLE 10:</u> To see if the Town will vote to raise and appropriate \$429,518.00 for Public Works, or see what action the Town will take.

	Budget	Request		
Public Works Department	<u>FY19</u>	FY20	Difference	Percent
Wages/Allowance/Training	\$ 247,562.00	\$ 231,687.00	\$ (15,875.00)	-6.4
Operating Expenses	\$ 200,251.00	\$ _197,831.00	\$ (2,420.00)	-1.2
TOTAL	\$ 447,813.00	\$ 429,518.00	\$ (18,295.00)	-4.1

# Select Board and Budget Committee recommend approval.

<u>ARTICLE 11:</u> To see if the Town will vote to raise and appropriate \$228,188.00 for Solid Waste / Recycling, or see what action the Town will take.

Solid Waste / Recycling	Budget FY19	Request FY20		Difference	Percent
MSW Disposal	\$ 63,865.00	\$ 65,557.00	\$	1,692.00	2.6
Recyclables Collection	\$ 63,890.00	\$ 65,557.00	\$	1,667.00	2.6
MSW Collection Surcharge	\$ 300.00	\$ 300.00	\$	· <u>-</u>	_
Ecomaine Tonage	\$ 49,350.00	\$ 66,819.00	\$	17,469.00	35.4
PAYT Disposal Bags	\$ 17,000.00	\$ 20,000.00	\$	3,000.00	17.6
HHW Collection / Clean Up Day	\$ 7,500.00	\$ 7,500.00	\$	, =	_
Garbage to Garden Composting	\$ 1,000.00	\$ 2,455.00	_\$	1,455.00	145.5

TOTAL \$ 202,905.00 \$ 228,188.00 \$ 25,283.00 12.5

#### Select Board and Budget Committee recommend approval.

<u>ARTICLE 12:</u> To see if the Town will vote to raise and appropriate \$816,668.00 for Fixed Expenses, or see what action the Town will take.

	Budget	Request			
Fixed Expenses	FY19	FY20		Difference	Percent
Debt Service	\$ -	\$ 285,900.00	\$	285,900.00	100.0
Employee Benefits	\$ 265,654.00	\$ 323,435.00	\$	57,781.00	21.8
Municipal Insurance	\$ 39,767.00	\$ 41,457.00	\$	1,690.00	4.2
Shared Services NY/Cumberland	\$ 178,994.00	\$ 165,876.00	_ \$	(13,118.00)	<i>-</i> 7.3
TOTAL	\$ 484,415.00	\$ 816,668.00	\$	332,253.00	68.6

## Select Board and Budget Committee recommend approval.

**ARTICLE 13:** To see if the Town will vote to raise and appropriate \$549,100.00 for Capital Improvements **Reserves**, or see what action the Town will take.

	Budget	Request		
Capital Reserves	FY19	 FY20	 Difference	<u>Percent</u>
PWD/FRD (Heavy Equipment)	\$ 130,000.00	\$ 130,000.00	\$ -	-
Technology & Communications	\$ 38,900.00	\$ 29,100.00	\$ (9,800.00)	-25.2
Future Land Reserve	\$ 10,000.00	\$ 10,000.00	\$ -	-
Parks & Recreation	\$ 5,000.00	\$ -	\$ (5,000.00)	-100.0
Municipal Facilities/Grounds	\$ 165,000.00	\$ 165,000.00	\$ -	-
Contingency Reserve	\$ -	\$ 5,000.00	\$ -	<b>-</b> *
Records Preservation	\$ 15,000.00	\$ -	\$ (15,000.00)	-100.0
Roadway Maintenance	\$ 175,000.00	\$ 210,000.00	\$ 35,000.00	20.0
TOTAL	\$ 538,900.00	\$ 549,100.00	\$ 10,200.00	1.9

# Select Board and Budget Committee recommend approval.

ARTICLE 14: To see if the Town will vote to accept and apply \$2,085,347.00 of the following non-property tax revenues to reduce the total amount authorized to be raised by taxation.

	Budget	Request		
Revenues	FY19	FY20	Difference	<u>Percent</u>
State Municipal Revenue Sharing:	\$ 191,575.00	\$ 387,000.00	\$ 195,425.00	102.0
Motor Vehicle Excise:	\$ 867,000.00	\$ 965,000.00	\$ 98,000.00	11.3
Solid Waste & Recycling:	\$ 140,000.00	\$ 186,300.00	\$ 46,300.00	33.1
Local Road Assistance:	\$ 27,000.00	\$ 27,000.00	\$ -	-
Ambulance Service Fees:	\$ 65,000.00	\$ 60,000.00	\$ (5,000.00)	<b>-</b> 7.7
All Other Anticipated Revenues:	\$ 414,597.00	\$ 460,047.00	\$ 45,450.00	<u>11.0</u>
TOTAL	\$ 1,705,172.00	\$ 2,085,347.00	\$ 380,175.00	22.3

And further to see if the Town will authorize the Select Board and Treasurer to accept any additional revenues or funds that may be used to reduce the amount required to be raised by taxation, or see what action the Town will take.

#### Select Board and Budget Committee recommend approval.

<u>ARTICLE 15:</u> To see if the Town will raise and appropriate an estimated \$30,000 for overlay for the purposes of granting tax abatements or see what action the Town will take.

## Select Board and Budget Committee recommend approval.



**ARTICLE 16:** To see if the Town will vote to authorize the Select Board to transfer from the town's undesignated fund balance an amount of \$100,000.00 for the purpose of reducing the total amount authorized to be raised by taxation for the fiscal year 2020, or see what action the Town will take.

#### Select Board and Budget Committee recommend approval.

ARTICLE 17: To see if the Town will vote to authorize the transfer of \$36,000 from the Town's undesignated fund balance to be set aside in a committed fund balance account to be expended in future years for providing the property tax assistance, in accordance with the Town's Property Tax Assistance Ordinance or see what action the Town will take. (Approval of this article will not increase the property tax levy.)

## Select Board and Budget Committee recommend approval.

**ARTICLE 18:** To see if the Town will vote to authorize the transfer of \$4,453 from the Town's undesignated fund balance to be set aside in a committed fund balance account to be expended in future years for the purpose of employee disbursements of earned but not expended benefits or see what action the Town will take. (Approval of this article will not increase the property tax levy.)

## Select Board and Budget Committee recommend approval.

<u>ARTICLE 19:</u> To see if the Town will vote to allocate funds received from the registration of snowmobiles to Town established snowmobile club(s)for the purpose of maintaining their snowmobile trails to be open to the use of the public at all times.

Explanation: It is a state mandate that the snowmobile registration money must be appropriated annually by the town for whatever purpose it desires. If all or part of it is appropriated to a snowmobile club, one of the conditions of that appropriation must be that the club's trails are open to public use. Otherwise, it would be an illegal appropriation of public funds for a private group.

## Select Board and Budget Committee recommend approval.

ARTICLE 20: To see if the Town will vote to exceed the maximum property tax levy limit (LD1) established by State law in the event that the municipal budget approved results in a tax commitment in excess of the property tax levy otherwise allowable, such that the increased maximum property tax levy hereby established will equal the amount committed, or see what action the Town will take.

#### Select Board and Budget Committee recommend approval.

**Explanation:** It is not projected that the town's budget will exceed tax levy limits established by State law, but as a preventive housekeeping action it is recommended the Town vote to approve Article 20. By State Law, the vote on this article must be by written ballot.

# **ARTICLE 21:**

- 1) To see if the Town will vote to make all taxes assessed for the Town's 2020 fiscal year, July 1, 2019 through June 30, 2020, due in four (4) installments, with the first quarter (1/4) of the total amount assessed due and payable on **September 15, 2019**, the second quarter (1/4) due **December 15, 2019**, the third quarter (1/4) due **March 15, 2020**, and the remaining quarter (1/4) due on **June 15, 2020**; and to charge **interest** at the rate of eight percent (9.00%) per year computed on a daily basis on any portion of the installment due that remains outstanding as of September 16, 2019, December 16,2019, March 16, 2020, and June 16, 2020.
- 2) To see if the Town will permit the Tax Collector or her designee to waive unintentional tax interest payment shortages in an amount not to exceed \$5.00; and



- 3) To see if the Town will vote to authorize the Tax Collector to accept payment of real estate property taxes not yet due or assessed pursuant to M.R.S.A. Title 36, Section 506-A. The Town does not apply interest on such collections, and
- 4) To see if the Town will vote to authorize the Treasurer to release payment of tax abatements and applicable interest approved by the Town's Assessor from the property tax overlay account.

# Select Board recommends approval.

ARTICLE 22: To see if the Town will vote to authorize the Select Board and the Treasurer, on behalf of the Town and any of the Town's departments, to accept gifts, real estate, donations and other funds, including trust funds that may be given or left to the Town and to grant the Select Board the further authority to expend up to \$25,000 from undesignated funds, if necessary, to match the grant, funding such sums of money as they deem necessary from these funds for their designated purposes. These expenditures may be reflected outside of the Town's approved budget.

#### Select Board recommends approval.

ARTICLE 23: To see if the Town will vote to authorize the Town Manager acting in concurrence with the Select Board to accept and expend, on behalf of the Town, any Federal or State funds received in the form of grants during the period July 1, 2019, until June 30, 2020. These expenditures may be reflected outside of the Town's approved budget.

#### Select Board recommends approval.

ARTICLE 24: To see if the Town will vote to authorize the transfer of all unexpended balances to the Undesignated Fund Balance and to authorize any overdrafts that may occur in Town operations during the fiscal year ending June 30, 2020, to be taken from Undesignated Fund Balance.

#### Select Board recommends approval.

Given unto our hands this 19th day of March 2019 at North Yarmouth, Maine.

Select Board

Jennifer Speirs, Chairperson

Steve Morrison, Vice Chairperson

Anne Graham

James Moulton

William Whitten

A true copy of the warrant,

Attest: Neh A. Lun, Debbie Allen Grover, Town Clerk

RETURN OF THE WARRANT

North Yarmouth, Maine

March 26, 2019

Pursuant to the within warrant to me directed, I have notified and warned the inhabitants of said Town qualified as herein expressed, to meet at said time and place, and for purposes therein named, by posting an attested copy of said warrant at the Town Office, North Yarmouth Variety, Ames Farm Center, Fire Station and Toddy Brook Café in said town, being public and conspicuous places in said town, on the day of March, 2019, being at least seven days before the meeting.

Clark M. Baston, Resident